Ensuring Safety and Security: How a Technical Agency Operates in a Policy Environment

> Allison Macfarlane, Chairman, US NRC U.S. Energy Association Annual Meeting and Public Policy Forum April 23, 2014, Washington, DC



Protecting People and the Environment

#### **A Dynamic Environment**











## **Research Science vs. Regulatory Science**



#### **Research Science**

#### **<u>Regulatory Science</u>**

- Open-ended timeframes
- Accountability through professional peers

- Statutory deadlines, legal requirements
- Accountability through mandatory legislative or judicial oversight

\*At some point, regulators must make decisions based on the best available information.

\*Experts who have spent time in both communities must adapt.

#### **Potential Policy Issues**



- Statutory requirements and procedures e.g. rulemaking, licensing
- Legislative changes
- Court decisions
- Budget changes/constraints

## The Fukushima Dai-ichi Accident March 11, 2011



Areas affected by the quake





## **Fukushima: The NRC's Response**





# **Fukushima: Commission Orders**



- Mitigating strategies
- Spent fuel pool instrumentation
- Hardened, severe-accident-capable vents







General Electric pressure suppression system designs

#### **Subduction Zones and Megaquakes**



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# Reevaluating Seismic Hazards in the Central and Eastern U.S.

- Importance of taking scientific developments into account
- 2012: New information on earthquake sources → update of seismic source model
- Post-Fukushima: Using updated source model to reevaluate plant safety







Earthquakes greater than magnitude 3.0, 1974-2013 Source: USGS

## Seismic Hazard Reevaluation: The Process



- Thorough inspections at all reactor sites to ensure ability to withstand seismic event within design basis
- NRC inspections to verify accuracy of licensee reporting
- Reports from plants evaluating and updating seismic hazards at individual facilities
- NRC review of licensee reports in process
- NRC requirement for certain plants to conduct more extensive analyses future
- Similar process being followed for flooding hazards

#### Seismic Hazard Reevaluation: Western States





Earthquakes greater than magnitude 3.0, 1900-2013 Source: USGS

- Complex geology no single model
- Plants get more time to complete work

# **License Renewal Process**



- 1. Application
- 2. Technical Information
- 3. Integrated Plant Assessment
  - Current Licensing Basis
  - Time Limited Aging Analyses
  - Final Safety Analysis Report
- 4. Technical Specifications
- 5. Standard Review Plan, Generic Aging Lessons Learned (GALL) Report, and Regulatory Guide
- 6. Environmental Review
  - Generic Environmental Impact Statement
  - Scoping Process
  - Standard Review Plan and Regulatory Guide
  - High-Level Waste
- 7. Review Time
- 8. Timely Renewal
- 9. Inspection Program

# License Renewal: Aging Management Issues



- Degradation
- Corrosion
- Buried piping
- Concrete issues



EPRI Pipe Mockup

# **Public Engagement**



• Outreach to:

•Industry

•Congress

•Academia

State, local, tribal governmentsNGOs

•Members of the public

•International counterparts

- NRC public comment process
- Considering a full range of views



# **Global Implications for Regulators**



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- Ensuring safety is always the top priority ٠
- Balancing human resource needs with national financial and policy • circumstances (new construction, decommissioning)
- Importance of a strong, independent regulator

# **Confidence in Decision-Making**



- Conduct the highest quality technical and scientific analysis based on best available information
- Consult the right people internally and externally
- Identify ways to periodically evaluate regulatory work to take new information into account





# Conclusions



- Regulatory agencies like NRC need a balance of qualified experts from various disciplines.
- The NRC remains committed to protecting public healthy and safety through sound decision-making, regardless of changes in economic, policy, or other factors.

**Thank You**